



Efficiency as a means to address India's vulnerability to electricity shortages: A case study

Jayant A. Sathaye

Lawrence Berkeley National Laboratory
Berkeley, CA

7 March 2006

World Bank Energy Week, Washington DC

Work supported by the US Agency for International Development, India



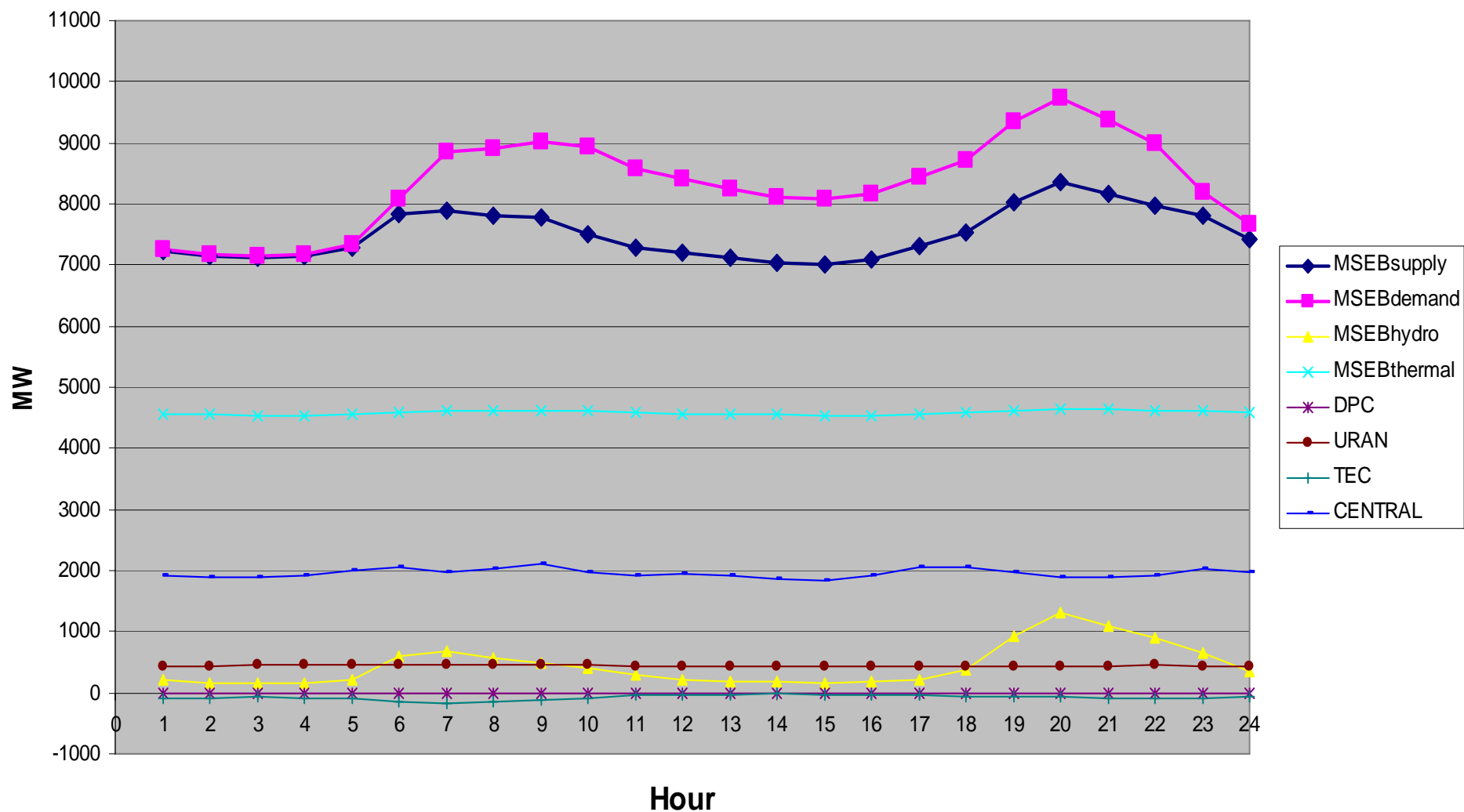
- 1. Electricity situation in India: Background**
- 2. Energy efficiency goals and motivation**
- 3. Load shedding -- Maharashtra Case Study**
- 4. Evaluation of economic benefits**
 - **Consumer – Reduced electricity bills**
 - **Utility company – Lower fuel costs and higher revenue**
 - **Government – Lower subsidy payments and higher tax revenue**
- 5. Conclusions**

India Electricity Sector: Background



- Consumption -- 400 kWh per capita (2004-05)
 - Industrial – 35.6%
 - Residential -- 24.8%, and commercial -- 8.1%,
 - Agricultural – 22.9%
- Continued deficit supply:
 - Peak power deficit 11.6% and Energy deficit 8 % in 2004-05
- Severe aggregate technical and commercial T&D loss
 - About 50% in 2004-05
 - Assuming 25% technical loss -- 100 billion kWh or about \$6 billion a year
- Five year plan targets have not been met:
 - 9th Plan (1997-'02)
 - Target -- 40,245 MW new capacity, realized addition was about 21,000 MW
 - Private sector target: 17,589 MW, realized addition of 6,735 MW
 - 10th plan (2002-'07)
 - Target 41,010 MW, revised down to 36,956 MW, commissioned: 13,416 MW
- Deficits likely to continue in the near term

Maharashtra State Electricity Board (MSEB)
Capacity Deficit – Annual average (2002-03)
(7836 GWh load shedding over 20 hours a day;
1376 MW average evening peak load shedding)



State subsidy and cross subsidy for domestic (residential) and agricultural sectors



MSEB: Electricity Tariff and Consumption by Category (2002-03)

Average cost of electricity supply: 6.7 cents/kWh

Type of consumption	Consumption (GWh)	Percentage
Domestic (6 cents/kWh)	7,411	19.1
Commercial (9 cents/kWh)	1,643	4.2
Industrial (6.7 cents/kWh)	15,593	40.3
Railways	1,012	2.6
Public Lighting	576	1.5
Agriculture (< 1 cent/kWh)	10,202	26.3
Public Water Works	1,387	3.6
Miscellaneous	1,014	2.4
Total	38,837	100

Strategy



1. Reduce electricity consumption through implementation of cost-effective end-use efficiency (EE)
 1. **Non-shortage hours:** EE can reduce fuel and O&M costs – agricultural sector
 2. **On-shortage hours:** Saved electricity can be resold to unserved net-positive revenue customers – commercial and industrial sectors
2. **Estimate potential** for
 1. Electricity savings
 2. Reselling electricity to unserved customers

Potential for Reselling Electricity: Unserved Electricity Demand by MSEB Consumer Category



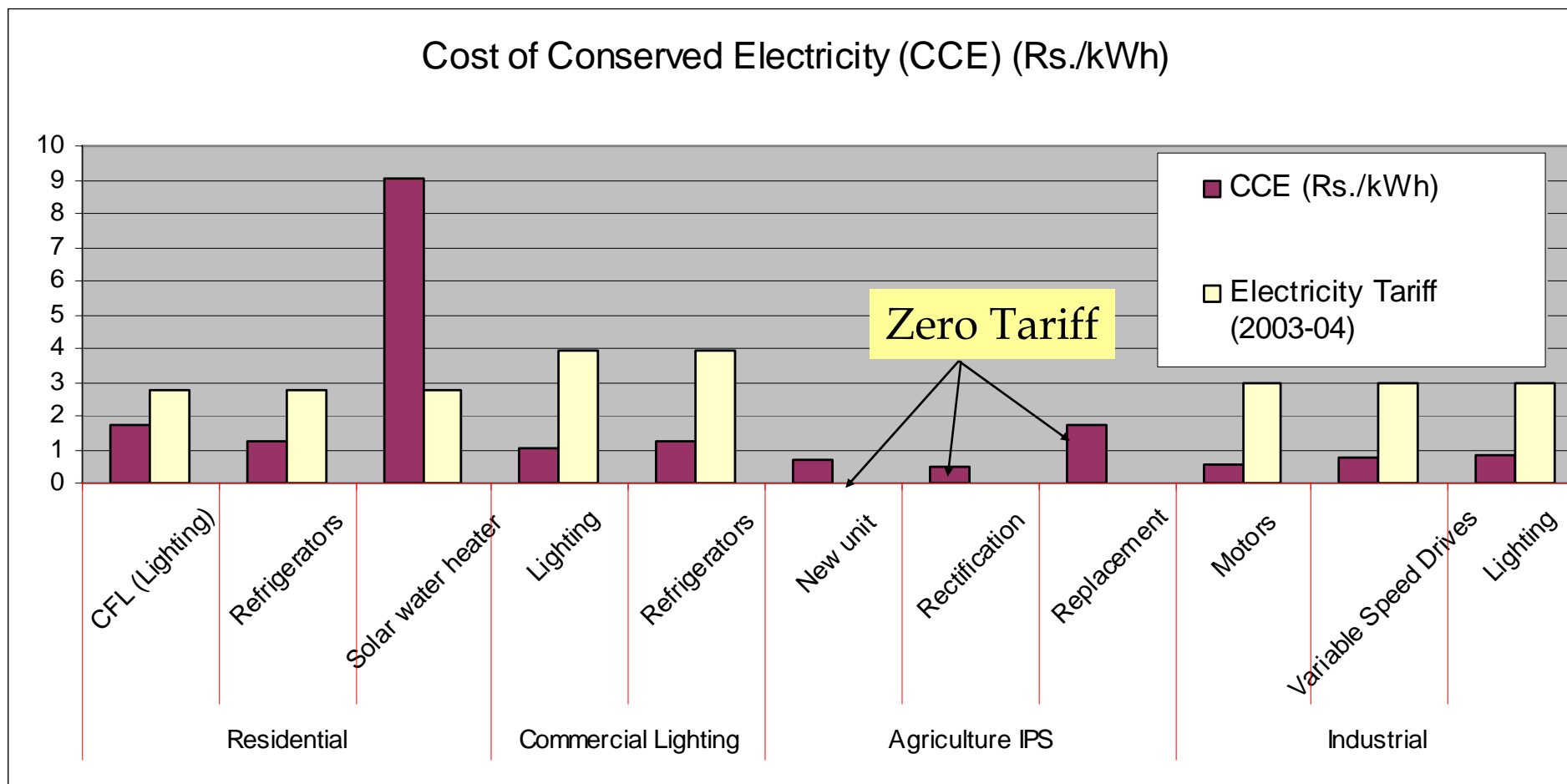
Load shedding allocation 2002-03 (GWh)						
Consumer Category	Urban (GWh)	(%)	Rural (GWh)	(%)	Total (GWh)	(%)
Domestic	594	41%	954	15%	1548	20%
Commercial	149	10%	157	2%	306	4%
L. T. (non-MIDC)	171	12%	254	4%	425	5%
H. T. (non-MIDC)	298	21%	860	13%	1159	15%
Agri. & Irrigation	87	6%	3620	57%	3708	47%
Street lights	38	3%	101	2%	138	2%
Railway Traction	40	3%	53	1%	93	1%
Railway Non-Traction	7	0%	5	0%	11	0%
P.W.W.	37	3%	148	2%	185	2%
Military	15	1%	6	0%	21	0%
Mula Pravara	0	0%	241	4%	241	3%
Total	1436	100%	6400	100%	7836	100%

Total commercial and Low and High-Tension Industrial Customers – 1,890 GWh

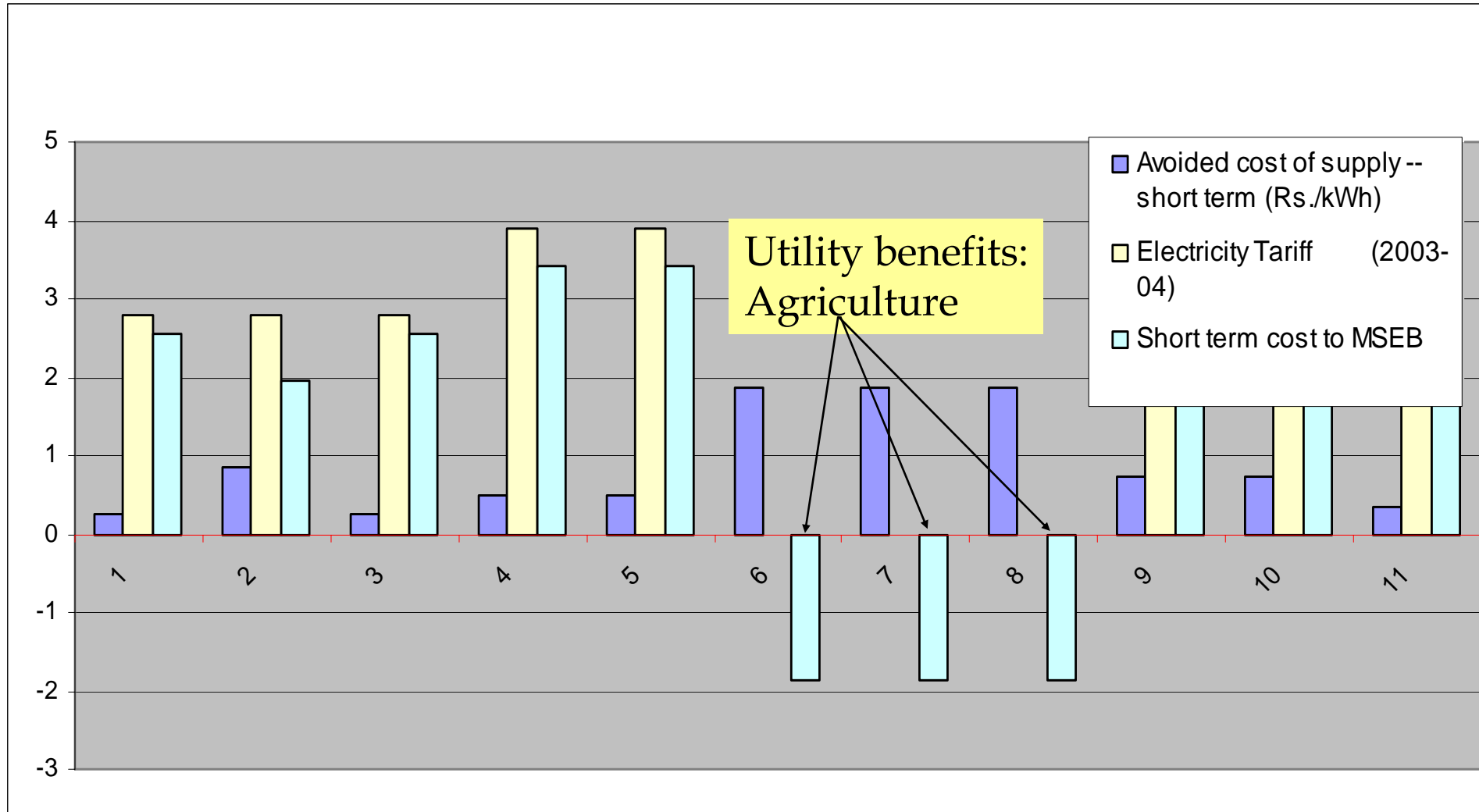
Consumer Benefits: Cost of Conserved Electricity < Tariff



Cost of Conserved Electricity (CCE) (Rs./kWh)



Utility Benefits: Only in the Agricultural Sector



10 **Electricity End-use Efficiency Selected Measures:**
Economic Benefit to MSEB – US\$115 Mn./year



- End-use efficiency potential: 6,933 GWh
- Potential to raise MSEB revenue
 - On-shortage resale of residential and agricultural electricity savings to commercial and industrial consumers
 - **US \$ 40 Mn./year**
 - Off-shortage avoided cost from agricultural sector EE improvement –
 - **US \$ 75 Mn./year**

Economic Benefits to State Government



- **State government tax benefit:**

- A kWh sold to business generates \$0.20 direct state tax revenue
- Industrial and commercial electricity shortage—1,922 GWh
- Increased direct state tax revenue—\$ 150-380 million depending on share of backup generation
- Reduced state subsidy—\$115 million
- State revenue deficit—US \$ 2.1 billion
- Revenue increase and subsidy reduction together amount to 23% of revenue deficit

- **Employment increases in the business sector:**

- Adds between 630 thousand and 1.6 million person-years of jobs
- Including indirect impacts, these increase to 1.2 and 3.1 million person years respectively

Conclusions



- **Indian states face several challenges –**
 - Growing electricity shortage, deteriorating utility finances, and fiscal deficits
- **Energy efficiency can**
 - Reduce MSEB shortage -- About 1300 MW and 6,900 GWh
 - Improve MSEB revenue -- About \$ 80 million/year
 - Reduce government subsidy and increase sales tax revenue
 - Subsidy reduction -- \$ 115 million per year
 - Increased sales tax revenue -- \$ 150-350 million per year
 - Combined revenue increase
 - \$ 275-515 million per year or about 13-25% of the state's revenue deficit
 - Including indirect impacts -- 21% and 43% of the revenue deficit

Conclusions



- **Energy efficiency can**
 - **Increase employment in the business sector**
 - Adds between 630 thousand and 1.6 million person-years of jobs
 - Including the indirect impacts, these increase to 1.2 and 3.1 million person years respectively
- **Impact:**
 - State regulatory commission ordered utility companies in Maharashtra to initiate a DSM program in residential lighting in Nashik District and Mumbai in 2005

Economic Benefit to State Government
Reduction in Subsidy Payments US \$115 Mn./year
Can Offset Potential Agricultural Efficiency Program
Costs – US \$ 110 Mn.



	Subsidy Rate	Consumption targeted for efficiency improvement	Estimated Subsidy Amount	Efficiency Improvement potential	Subsidy Reduction Potential
	(cents/kWh)	(GWh/yr)	(\$ Million/yr)	(GWh)	(\$ Million/yr)
Agricultural	6	7,757	465	1,863	112
Residential	0.1	7,003	7	2,853	3
Total		14,760	472	4,716	115

Potential Agricultural Efficiency Program Capital Costs:

- Pump rectification, new efficient pumps, and pump replacement
- US \$110 Million